

# Analysis of BadgerCare Enrollment Trends

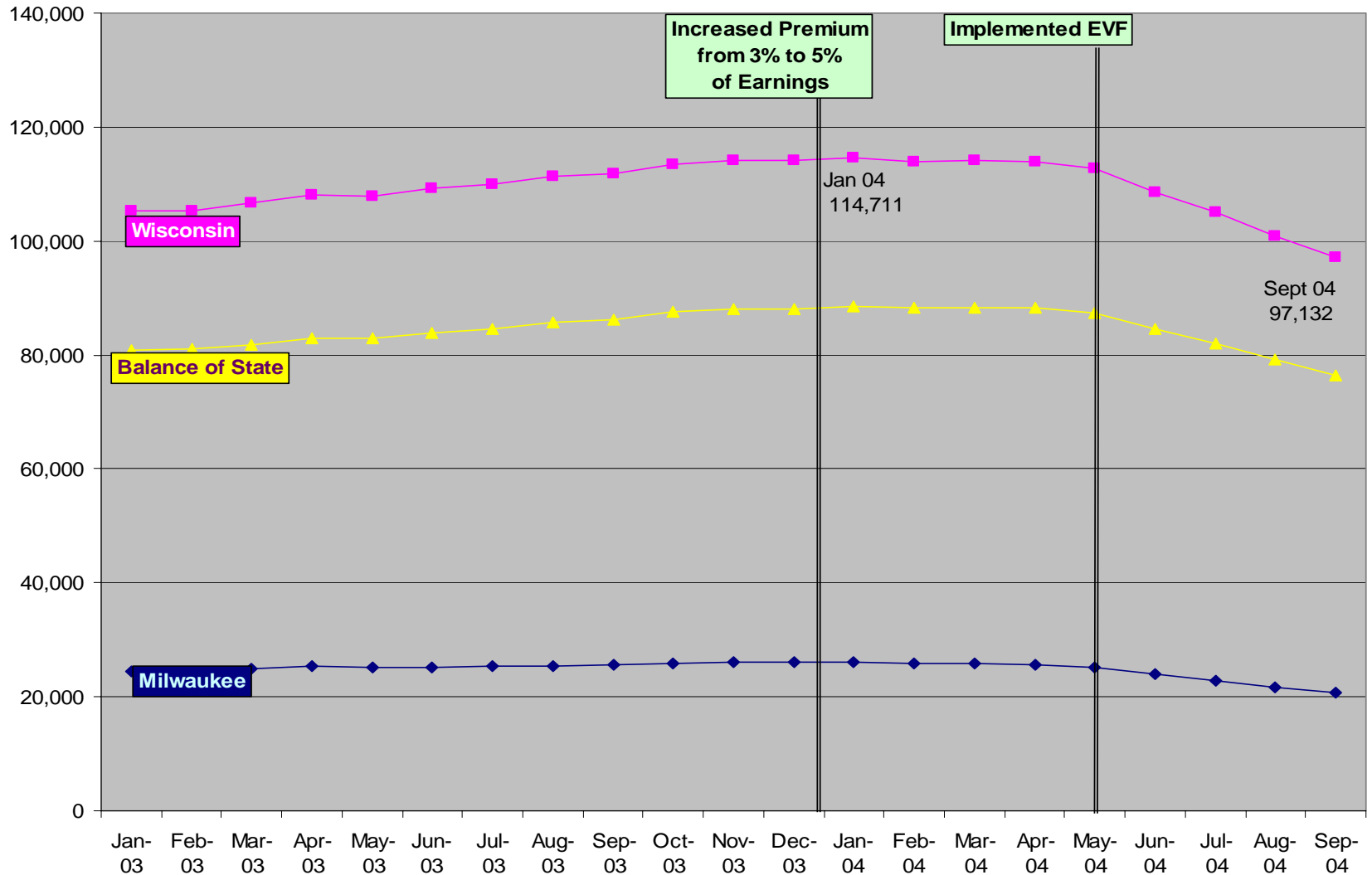
October 14, 2004

# Recent BadgerCare Policy Changes

- **PREMIUM AMOUNT** (January 1, 2004) 2003 Wisconsin Act 16 changed state law so that the BadgerCare premium was based upon 5% rather than 3% of family income.
- **EMPLOYER VERIFICATION** (May 14, 2004)  
Implemented employer verification policy and process. This new policy, also enacted under Act 16 requires DHFS to verify earnings and health insurance access/coverage with employers for each employed BadgerCare applicant/recipient at application and each eligibility redetermination (review, new job, etc.)

# BadgerCare Recipients

## January 2003 to September 2004



# **Summary of Analysis**

- Decrease of premium payers
- Terminations of BadgerCare recipients due to failure to return the EVF.
- Denials of BadgerCare applicants due to failure to return the EVF.
- Number of Family Medicaid (AFDC-Medicaid, Healthy Start, etc.) recipients who move into BadgerCare each month.

# BadgerCare Recipients (& Premium Payers)

## January 2003 to September 2004

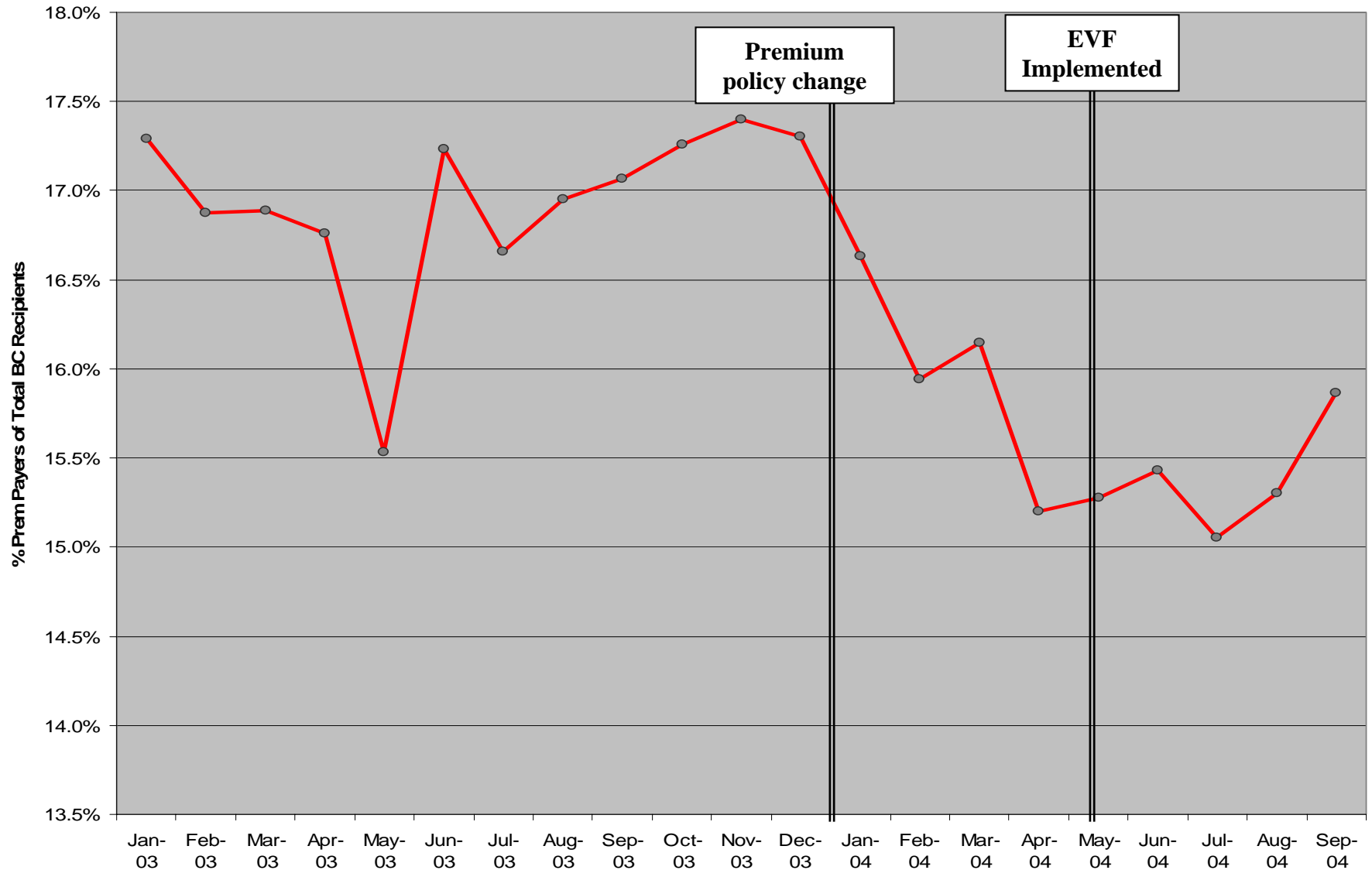
mm/yy	premium payers	total BC recipients	percentage of BC recipients who are premium payers
January-03	18,215	105,364	17.3%
February-03	17,774	105,341	16.9%
March-03	18,010	106,654	16.9%
April-03	18,122	108,130	16.8%
May-03	16,765	107,948	15.5%
June-03	18,808	109,158	17.2%
July-03	18,315	109,940	16.7%
August-03	18,860	111,261	17.0%
September-03	19,074	111,761	17.1%
October-03	19,598	113,559	17.3%
November-03	19,849	114,082	17.4%
December-03	19,766	114,222	17.3%
January-04	19,080	114,711	16.6%
February-04	18,178	114,023	15.9%
March-04	18,446	114,237	16.1%
April-04	17,300	113,829	15.2%
May-04	17,206	112,632	15.3%
June-04	16,762	108,634	15.4%
July-04	15,806	104,996	15.1%
August-04	15,447	100,949	15.3%
September-04	15,412	97,132	15.9%

Implemented BadgerCare  
Premium Increase  
(3% to 5%)

Implemented  
Employer Verification  
Policy for BadgerCare

# Percentage of BadgerCare Recipients Who Pay A Premium

## January 2003 to August 2004



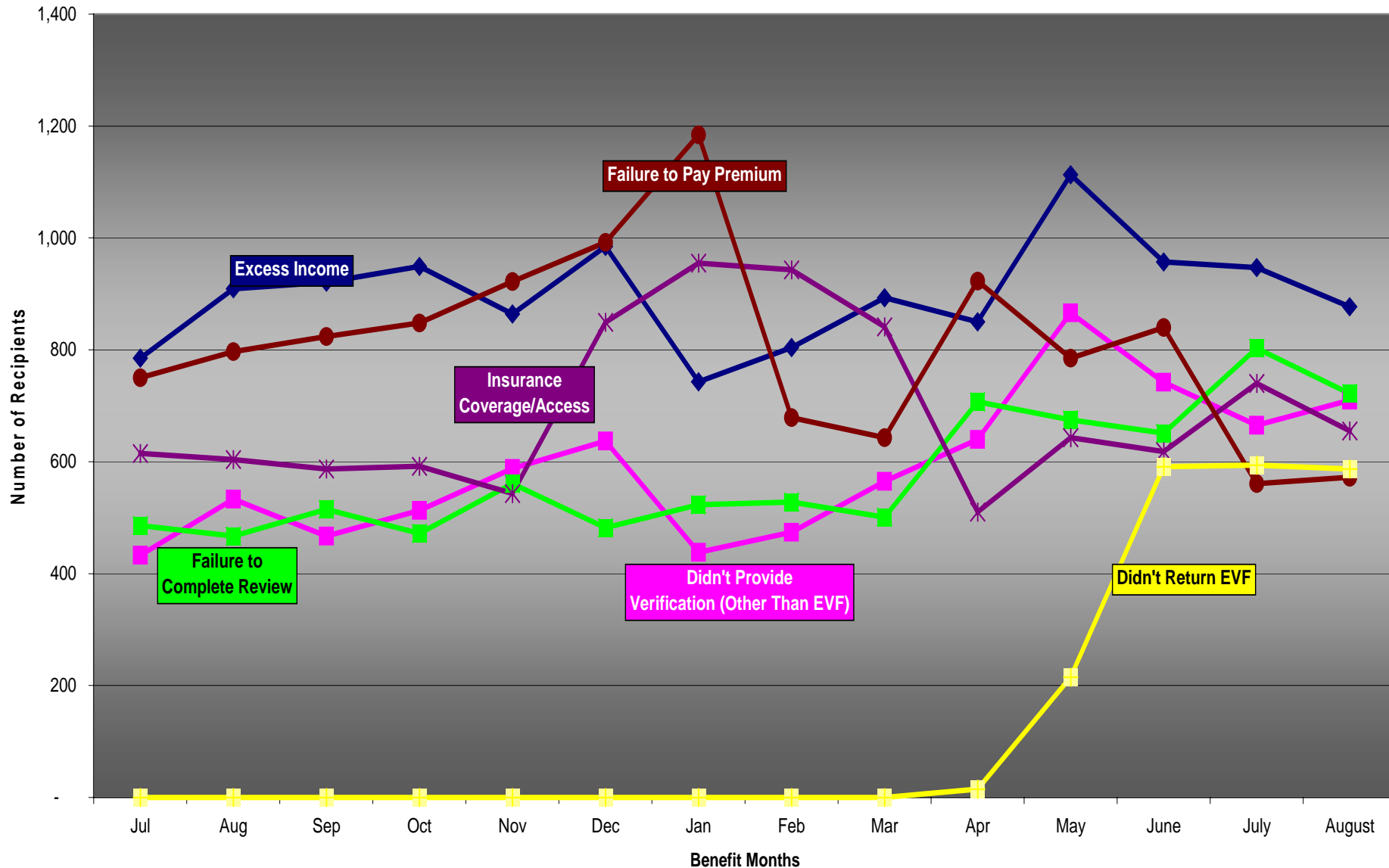
## BadgerCare Recipient Terminations July 2003 to August 2004

	<b>Excess Income</b>	<b>Failure to Return EVF</b>	<b>Obtained Insurance Coverage or Access (80%)</b>	<b>Didn't Pay Premium</b>	<b>Failure to Provide Verification (not EVF)</b>	<b>Failure Complete Annual Review</b>
July 2003	785	0	615	750	433	486
August 2003	909	0	604	797	533	467
September 2003	921	0	587	824	467	515
October 2003	949	0	592	848	513	472
November 2003	864	0	543	922	588	561
December 2003	985	0	849	992	637	482
January 2004	743	0	955	1184	438	523
February 2004	804	0	943	679	474	528
March 2004	893	0	841	643	565	501
April 2004	850	0	510	923	640	707
May 2004	1,113	215	643	785	866	675
June 2004	957	591	618	840	742	651
July 2004	947	594	740	561	665	803
August 2004	710	587	655	572	710	722

Does not include September terminations, since an individual can retain eligibility without a new application if redetermined eligible (e.g., returns form) in 30 days after termination.

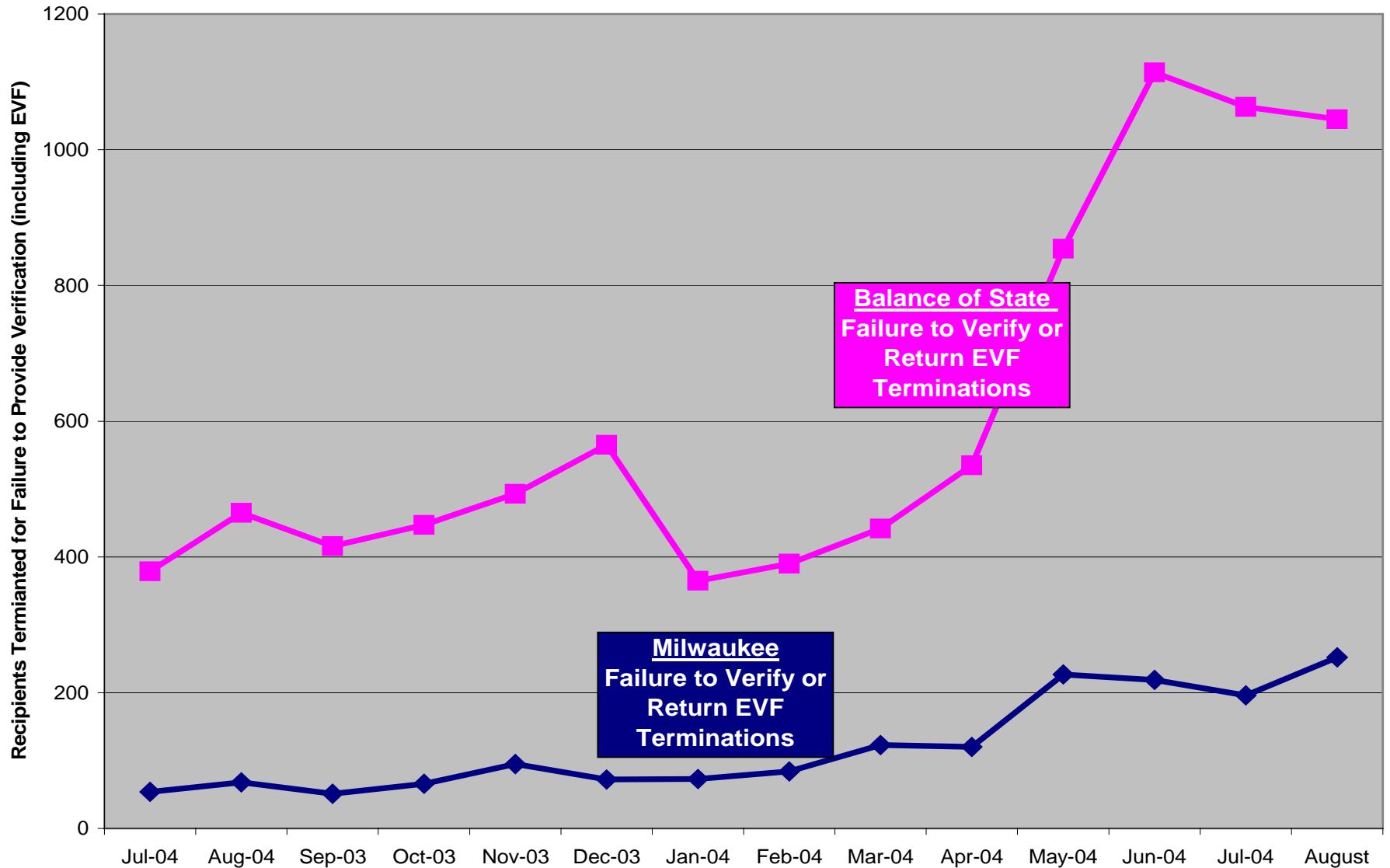
# BadgerCare Recipient Terminations

## August 2003 to September 2004





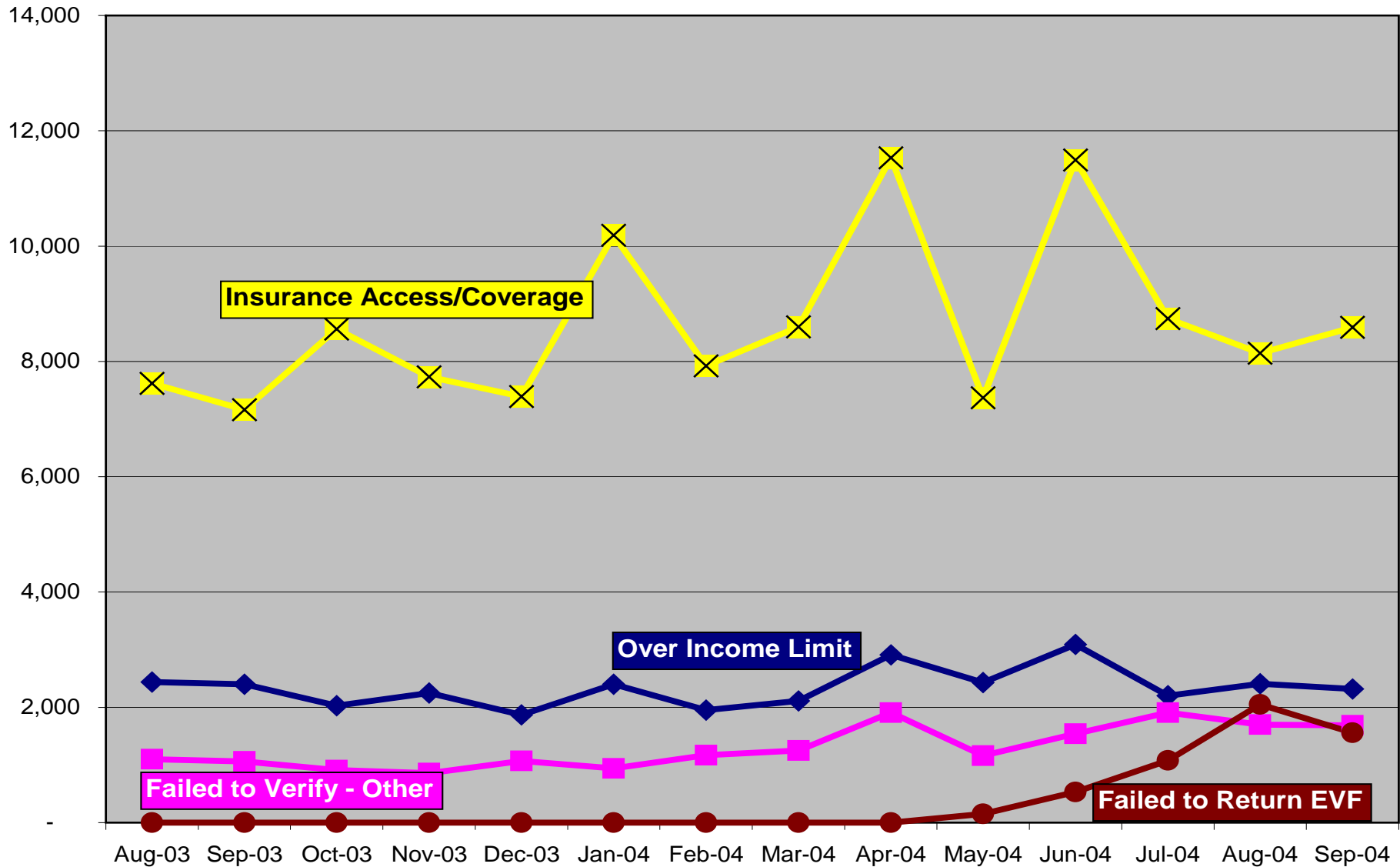
# Comparison - Failure to Return EVF Terminations Milwaukee & Balance of State



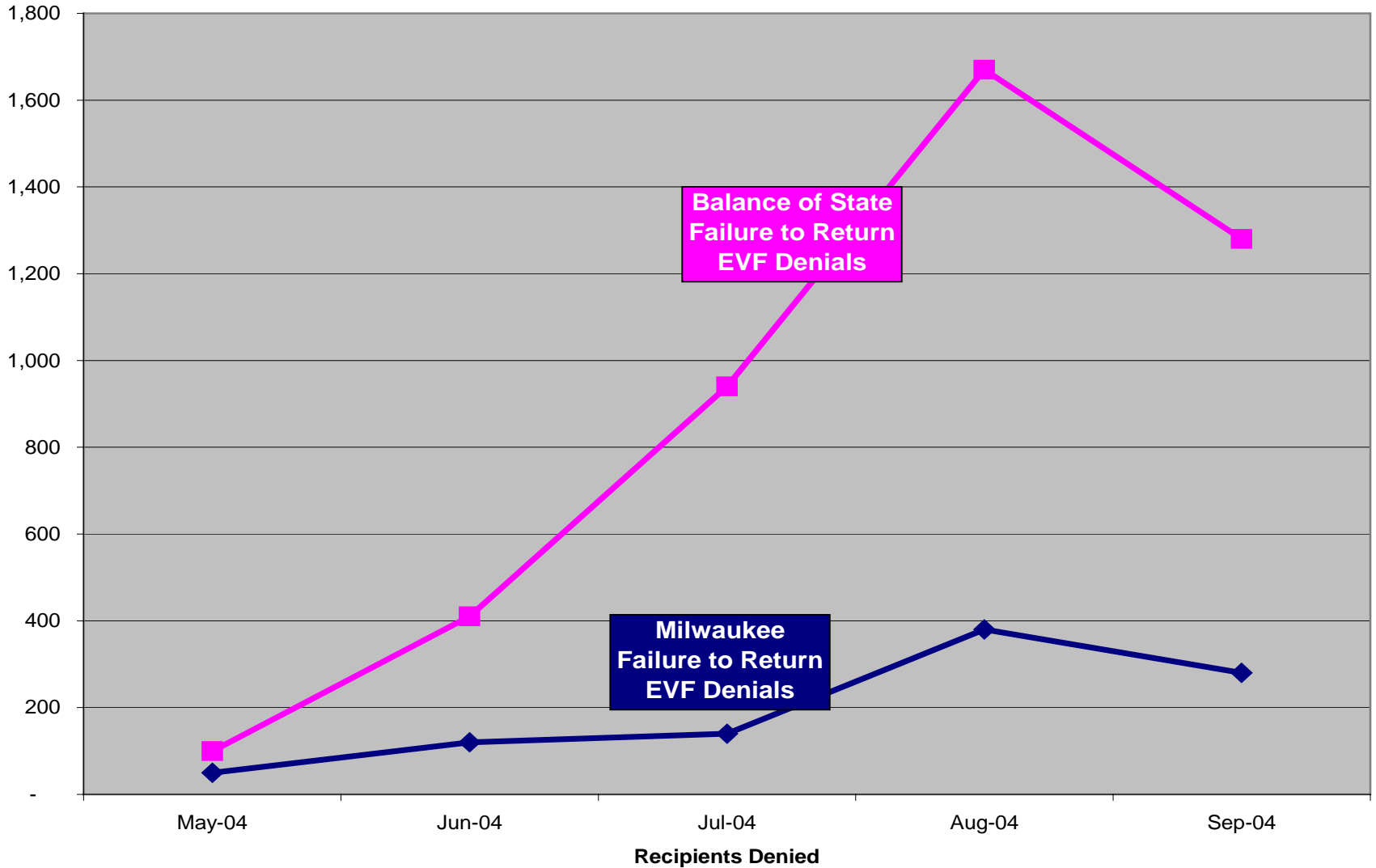
## BadgerCare Applicant Denials August 2003 to September 2004

	<b>Income Above Limit</b>	<b>Failed to Verify or Return EVF</b>	<b>Insurance Coverage &amp; Access</b>
Aug-03	2,440	1,100	7,620
Sep-03	2,400	1,060	7,160
Oct-03	2,030	910	8,560
Nov-03	2,250	860	7,730
Dec-03	1,870	1,070	7,390
Jan-04	2,400	940	10,190
Feb-04	1,950	1,170	7,920
Mar-04	2,110	1,250	8,600
Apr-04	2,910	1,910	11,530
May-04	2,430	1,310	7,370
Jun-04	3,090	<b>2,070</b>	11,490
Jul-04	2,200	<b>2,990</b>	8,740
Aug-04	2,410	<b>3,750</b>	8,140
Sep-04	2,320	<b>3,250</b>	8,590

# BadgerCare Applicant Denial Reasons August 2003 to September 2004



# Comparison - Failure to Return EVF Denials Milwaukee & Balance of State

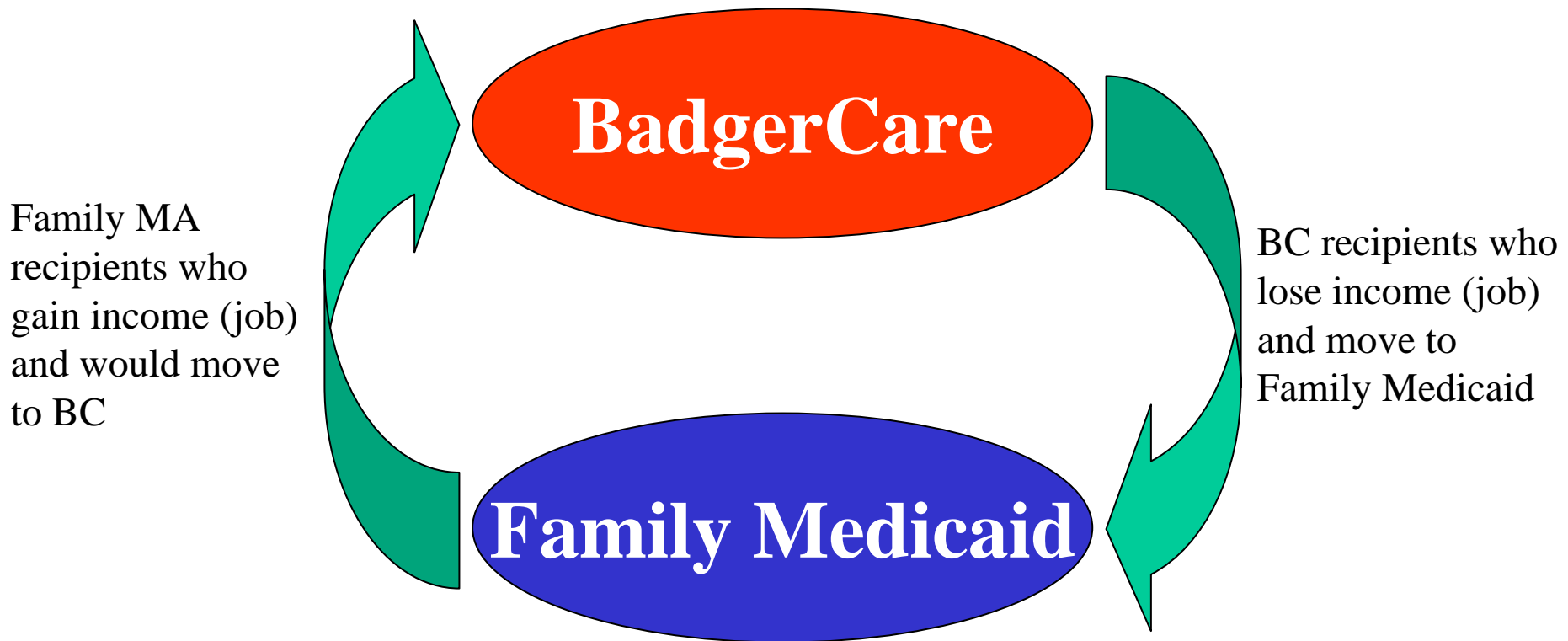


We don't know why BadgerCare  
applicants and recipients aren't  
returning the Employer  
Verification Forms (EVFs).

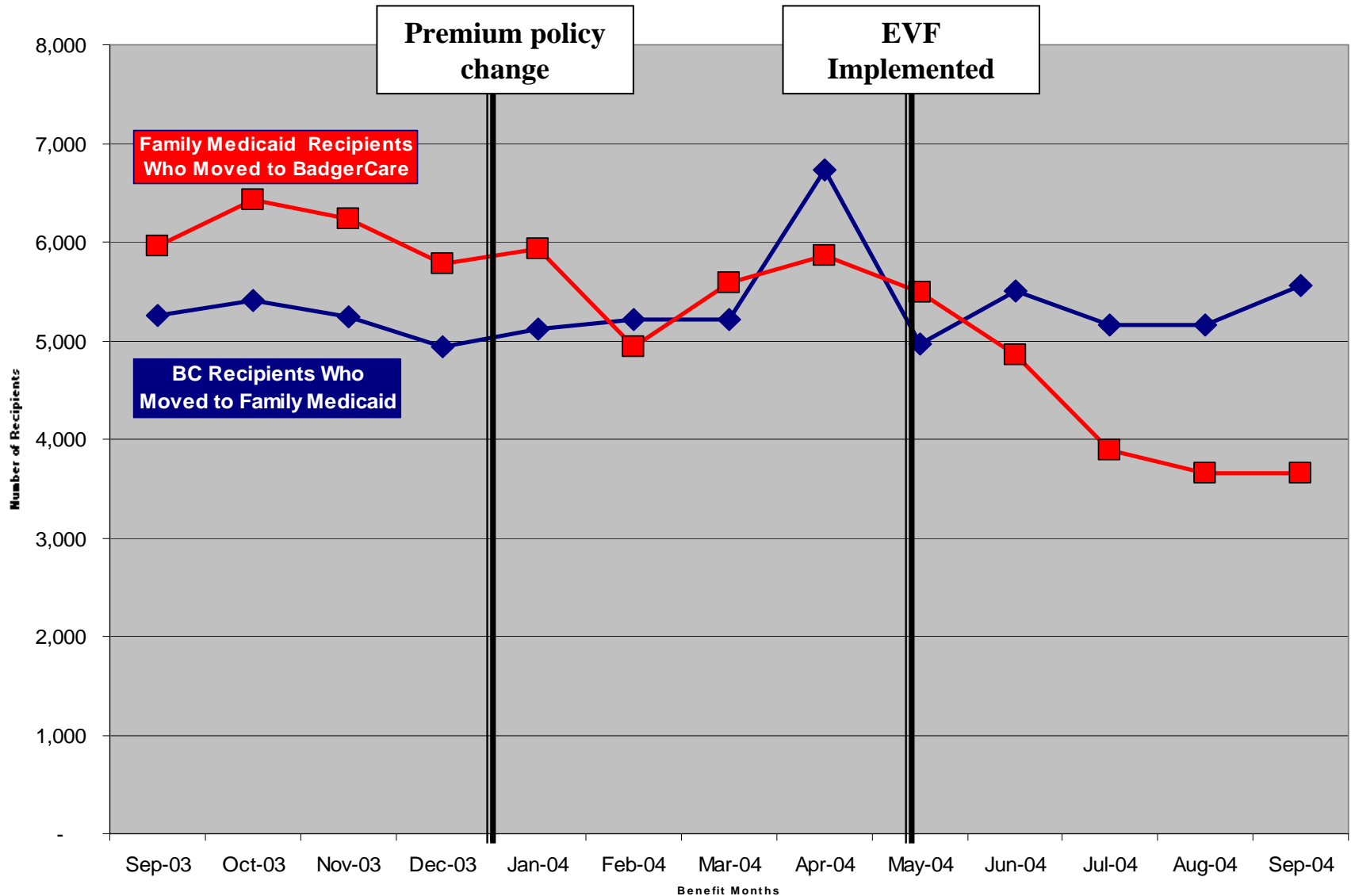
## **Possible Reasons Why BadgerCare Recipients & Applicants Aren't Returning the EVF**

- They have excess income or insurance coverage/access and would not qualify for BadgerCare.
- They don't understand the process or its impact on their eligibility.
- They're having difficulty getting their employer to complete the form or complete it timely.

# BadgerCare & Family Medicaid 'Flow' of Recipients

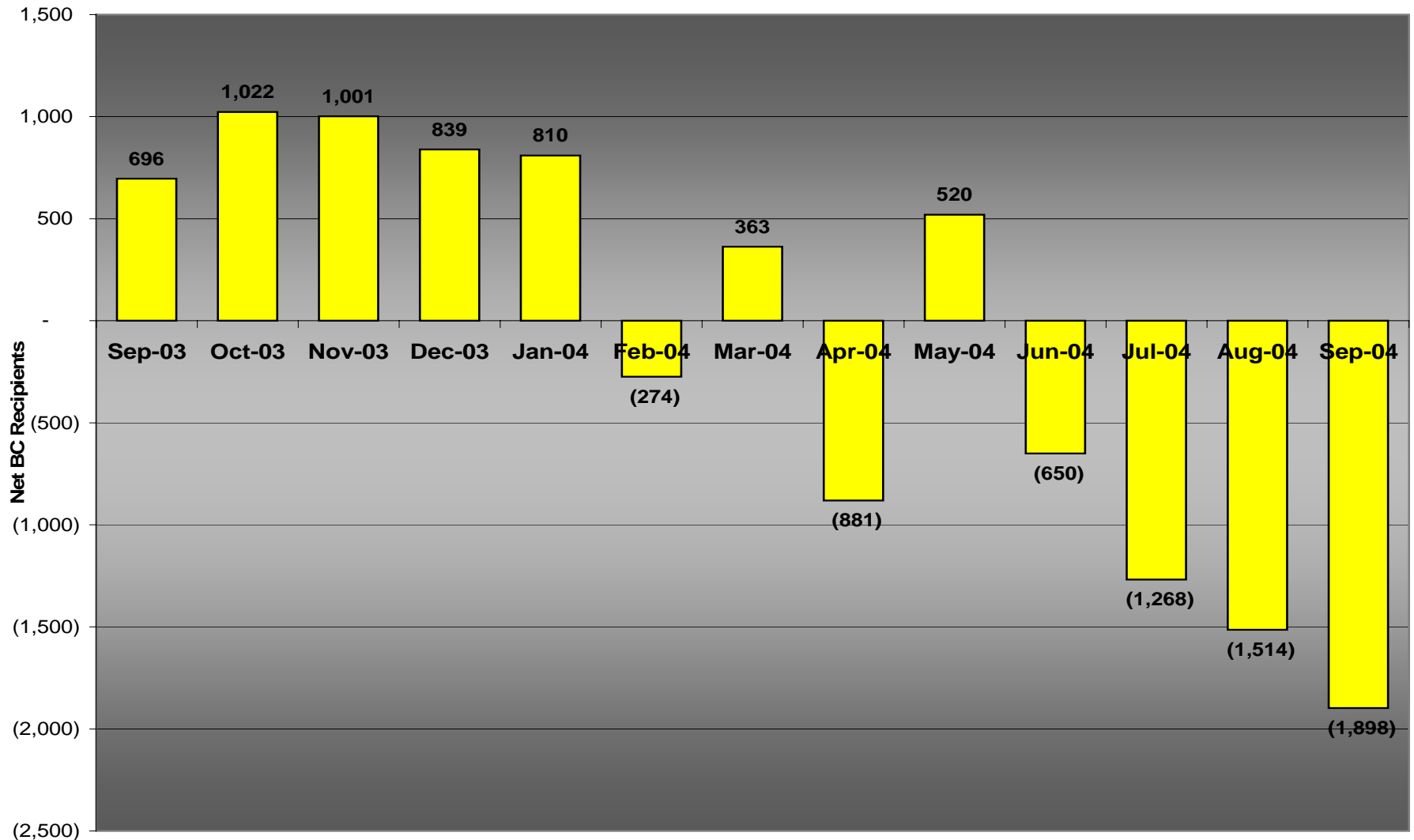


# BadgerCare & Family Medicaid 'Flow' of Recipients September 2003 to September 2004





# Flow of Family Medicaid Recipients In & Out of BadgerCare September 2003 through September 2004



# Summary of Findings

- There are fewer BadgerCare premium payers since the change in premium in January 2004.
- The employer verification policy has had a significant impact on BadgerCare enrollment trends since it was implemented in May 2004.
  - Recipient Terminations
    - ~600 per month for failure to return the EVF
    - Increase in terminations for excess income
    - Increase in terminations for failure to provide other verification.
  - Applicant Denials
    - About 3,000 denials for failure to return EVF each month for June - September.
    - Increase in denials for failure to provide other verification.

# **Summary of Findings (cont'd)**

- The number of Family Medicaid recipients moving into BadgerCare each month due to increased income has declined significantly since March 2004.
- Three factors that might explain this decrease:
  - The economy is such that decreasing number of Medicaid recipients are experiencing increases in income.
  - Automation of the Family Fiscal Unit policy required under Addis, et.al. v. Whitburn, et.al.
  - Some portion of the Medicaid recipients who do experience increases in income are not qualifying for BadgerCare because of insurance coverage/access or failure, unwillingness to pay the premium or to obtain wage/insurance verification.

# Next Steps

- The Office of Strategic Finance will design and implement a targeted evaluation to determine why EVFs (and other similar forms) are not being returned.
- BHCE will continue to monitor and analyze BadgerCare and Family Medicaid enrollment, termination and denial data.
- BHCE will continue to improve efficiency of the EVF process for local agencies, employers and clients, for example:
  - Emphasis on policy regarding non-cooperating employers that requires workers to take alternate forms of verification.
  - Obtain resource estimate for receipt of forms via fax
  - Improvements to forms